# Differences in Child Health across Rural, Urban, and Slum Areas: Evidence from India<sup>\*</sup>

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#### Abstract

The developing world is rapidly urbanizing, but our understanding of how child health differs across urban and rural areas is lacking. We examine the association between area of residence and child health in India, focusing on composition and selection effects. Simple height-for-age averages show that rural Indian children have the poorest health and urban children the best, with slum children in between. Controlling for wealth or observed health environment, the urban height-for-age advantage disappears, and slum children fare significantly worse than their rural counterparts. Hence, differences in composition across areas mask a substantial negative association between living in slums and height-for-age. This association is more negative for girls than boys. Furthermore, a large number of girls are "missing" in slums. We argue that this implies that the negative association between living in slums and health is even stronger than our estimate. The "missing" girls also help explain why slum girls appear to have a substantially lower mortality than rural girls do, whereas slum boys have a higher mortality risk than rural boys do. We estimate that slum conditions—which the survey does not adequately capture, such as overcrowding and open sewers—are associated with 20–37% of slum children's stunting risk.

Keywords: Child health; mortality; slum; urban; rural; sex selection

JEL Classification: I14, J13, O18.

# 1 Introduction

Urban areas have a substantially lower percentage of stunted or underweight children than rural areas, but the absolute number of undernourished children has increased faster in urban than rural areas over the last decades (Haddad, Ruel and Garrett, 1999; Smith, Ruel and Ndiaye, 2005; Fotso, 2007; van de Poel, O'Donnell and van Doorslaer, 2007; Paciorek, Stevens, Finucane and Ezzati, 2013). As the developing world's urban population increases from 3.9 billion in 2011 to a projected 6.3 billion in 2050 (United Nations, 2015, p. 12), it is important that we understand how child health differs across rural and urban areas in order to design effective policies.

Why might child health differ across areas? One potential reason is the makeup of the population: on average, parents in urban areas are richer and better educated, and richer and better educated parents have healthier children. If population composition explains the urban-rural child health differentials, controlling for key determinants of child health should eliminate the urban advantage. However, the literature provides few conclusive results.

Controlling for composition reduces the urban advantage, but many cases with a statistically significant difference remain (Kennedy, Nantel, Brouwer and Kok, 2006; van de Poel, O'Donnell and van Doorslaer, 2009; Bocquier, Madise and Zulu, 2011). For example, using Demographic and Health Surveys (DHS) data from 47 developing countries, differences in stunting and under-five mortality risk between urban and rural areas remain statistically significant in 16 countries for stunting and 11 countries for mortality, even after controlling for a broad set of explanatory variables (van de Poel et al., 2007).<sup>1</sup>

Unequal distribution of wealth within urban areas further complicates the picture. In some cases, living in urban areas correlates with better child health for both rich and poor families, with the effect being larger the richer the family (Timæus and Lush, 1995; Fotso, 2006; Dye, 2008). Some urban poor, however, live in environments and have health out-

<sup>&</sup>lt;sup>1</sup> For further examples, see Timæus and Lush (1995), Fotso (2006), Fotso (2007), Dye (2008), and van de Poel et al. (2009).

comes that are little better than those of the rural poor (Menon, Ruel and Morris, 2000; Montgomery, 2009).<sup>2</sup> Finally, there are cases where the urban poor experience statistically significantly *higher* mortality than their rural counterparts after controlling for wealth and socio-demographic factors (van de Poel et al., 2009).

A possible explanation for these inconclusive findings may be the failure to differentiate between slums and regular urban areas.<sup>3</sup> Slums often serve as the first stop for people moving to cities in search of new opportunities, and as the overall urban population grows, more and more people end up living in slums. Currently around 863 million—or 33%—of the urban population in developing countries live in slums (UN-Habitat, 2013, p. 151). There is, however, only a small amount of literature on slums and child health, most likely because of a lack of data. DHS data, for example, include slum information for only three countries: Bangladesh, Egypt, and India. Most surveys exclude slum areas because they are often illegal settlements, and when slum areas are included, the sample sizes are often too small to allow slum-specific estimates (Fotso, 2007; Marx, Stoker and Suri, 2013).

One way around the lack of household data is to examine the relationship between health outcomes and urban slum prevalence at the macro level. Country-level data from 80 developing countries show that a higher percent of the population living in slums is associated with higher infant and child mortality (Rice and Rice, 2009; Jorgenson and Rice, 2010; Jorgenson, Rice and Clark, 2012; Jorgenson and Rice, 2012). Another approach is to create slum indicators based on neighborhood characteristics from micro-level data. Using this approach on DHS data from 18 African countries, child mortality rates in slum areas are significantly higher than in non-slum urban areas—although in most cases, they are still lower than in rural areas (Günther and Harttgen, 2012). Similarly, results using DHS data from 73 lowand middle-income countries show that when not controlling for determinants other than

<sup>&</sup>lt;sup>2</sup> Although it is noteworthy that neighborhoods of relatively poor urban households are more heterogeneous than is often believed (Montgomery and Hewett, 2005).

<sup>&</sup>lt;sup>3</sup> Descriptive studies indicate that people in slums are less healthy compared to those in non-slum urban areas (Basta, 1977; James, Ferro-Luzzi and Waterlow, 1988; Mullick and Goodman, 2005; Ezeh, Oyebode, Satterthwaite, Chen, Ndugwa, Sartori, Mberu, Melendez-Torres, Haregu, Watson, Caiaffa, Capon and Lilford, 2017).

residence, slum children face higher health risks than urban children, but lower risks than rural children (Fink, Günther and Hill, 2014). Controlling for maternal education, wealth, and health facilities access, health outcomes for slum children in towns with fewer than 1 million residents are not statistically different from those of rural children with comparable characteristics. What is more remarkable, however, is that slum children in cities with more than 1 million residents retain their health advantage over rural children—even when including these controls.

These inconclusive results on the relationship between child health and area of residence provide the primary motivation for this paper. The question we seek to answer is: to what extent do composition and selection effects explain differences in child health across rural, urban, and slum areas? Our child health outcomes are height-for-age, weight-for-height, and mortality risk, since these all capture different aspects of the same underlying, but unobserved, health production process. We focus on height-for-age as our main child health indicator because it better measures children's long-term health and nutritional status, and because higher height-for-age as a child is associated with more schooling and better labor market outcomes as an adult (Thomas and Strauss, 1997; Alderman, Hoogeveen and Rossi, 2009; Maluccio, Hoddinott, Behrman, Martorell, Quisumbing and Stein, 2009).

We take a different approach from the literature and focus on one country, India, for three reasons.<sup>4</sup> First, India has the world's second-largest population and is home to substantial and rapidly growing slum areas. India's slum-dwelling population has risen from 27.9 million in 1981 to 65.49 million in 2011 (India Office of the Registrar General and Census Commissioner, 2013). India's largest city, Mumbai, for example, has more than 6 million slum residents—out of the city's total of 12 million people—even though slums occupy only about 9% of the city's land. In addition, the number of slum dwellings has grown 40% since

<sup>&</sup>lt;sup>4</sup> Other studies have examined rural-urban differences in specific countries, but without allowing for the potential differences between slum and non-slum urban areas. For rural-urban mortality differences in India and Brazil, see Sastry (1997), Sastry (2004), Pradhan and Arokiasamy (2010), and Saikia, Singh, Jasilionis and Ram (2013). There are also studies that focus solely on slum areas (Subbaraman, O'brien, Shitole, Shitole, Sawant, Bloom and Patil-Deshmukh, 2012).

1995 (Murthy, 2012).

Second, our data, the 2005–2006 National Family Health Survey, explicitly surveyed slum areas in addition to rural and urban areas. Having direct information on whether a respondent lives in a slum is important because constructing slum indicators based on household data, as the prior literature has done, is likely to miss important aspects. For example, population density and area conditions, such as open sewers, are defining characteristics of slums, but most data sets do not provide information on either characteristic, making it difficult to successfully distinguish slum and non-slum areas using standard household data.<sup>5</sup> The direct information on slums, combined with a large sample size across all three types of areas—with slums oversampled to ensure a sufficient sample size—allows us to better identify potential differences across areas than the prior literature.

Finally, and most importantly, focusing on a specific country allows us to analyze potential selection effects in detail. We are particularly interested in selection effects that might arise from two sources: mortality and son preference.<sup>6</sup>

Mortality selection is the potential for mortality to bias estimates of the association between area of residence and our height-for-age and weight-for-height measures of child health. We only have information on height and weight for children who survive to the survey date, but who survives is not a random process. Imagine a situation where the distributions of underlying health for slum children and similar rural children are the same, but low-health rural children have a higher likelihood of dying than low-health slum children. In that case, rural children will *appear*, on average, to be healthier in terms of weight and height than slum children. A straightforward way to examine if mortality selection is important is to compare our mortality results to our height and weight results—substantial differences suggest mortality selection.<sup>7</sup>

 $<sup>^{5}</sup>$  Günther and Harttgen (2012) and Fink et al. (2014) use the number of people per room as a proxy when defining slums. This may be more likely to pick up poverty than whether a household lives in a slum.

 $<sup>^{-6}</sup>$  Other potential selection effects, such as migration, cannot be addressed because of data limitations.

<sup>&</sup>lt;sup>7</sup> This approach does assume that the underlying health process is the same for all three outcomes and that the models are correctly specified. Pitt (1997) discusses estimating determinants of child health when there is potentially selection in fertility and mortality.

Mortality selection is a generic problem when estimating determinants of child health, but a potentially bigger issue is selection from son preference. India has a long history of strong son preference—especially in the northern states and among Hindus and Sikhs—that manifests itself in higher mortality for girls than boys and prenatal sex selection.<sup>8</sup>

There are two main concerns that arise from the presence of son preference. First, the differential mortality is often accompanied by selective recall, where deceased girls are less likely to be recorded than deceased boys when enumerators ask about fertility history.<sup>9</sup> The underreporting of female deaths leads to biased mortality estimates. Furthermore, on average, the deceased girls must have had worse health than those who survived, and their deaths make the rest of the population appear healthier. Hence, selective recall simultaneously makes the mortality selection problem worse and makes it more difficult to establish whether it occurs, using comparison of mortality and anthropometric results. If mortality and selective recall vary across areas, the estimates of the relationship between area of residence and child health are biased.

Second, any use of prenatal sex selection may also bias estimates of the relationship between area of residence and child health. Suppose we hold all observable characteristics constant and assume that there is a distribution of son preference across families and that the use of prenatal sex selection correlates positively with son preference after introduction of the technology. Then, all that is required for a bias is that girls not born because of prenatal sex selection would have suffered worse health and would have had higher likelihood of dying than girls born to families with the *same characteristics* but less strong son preference.<sup>10</sup> Because the cost of raising children is higher in slum and non-slum urban areas than in rural areas, and because prenatal sex selection is therefore more prevalent (Pörtner, 2016),

 $<sup>^{8}</sup>$  For an early discussion of son preference in India see Sen (1990). See Pörtner (2016) for references on these different outcomes and an analysis of the relationship between fertility, birth spacing, and the use of sex selection.

 $<sup>^9</sup>$  See Pörtner (2016, online Appendix) for a discussion of recall errors based on son preference in the three NFHS.

<sup>&</sup>lt;sup>10</sup> There is empirical evidence for this mechanism in Taiwan, where access to sex-selective abortion reduced relative neonatal female mortality rates for higher-parity births (Lin, Liu and Qian, 2014).

estimated differences in child health and mortality across areas may suffer from bias, even when holding other characteristics constant.

Because son preference selection mainly affects girls, we estimate the relationships between area of residence and health outcomes both for boys and girls combined and separately for each sex.<sup>11</sup> This helps us understand if the association between explanatory variables and health differ by sex and provides an indication of the extent of son preference selection.

Simple averages from NFHS-3 show that urban children do better than slum children for all three health measures and that slum children, in turn, do better than rural children do. However, once we control for wealth and health environment, there is no substantial difference in average height between urban (non-slum) and rural children, but slum children are significantly shorter than rural children. Hence, the composition of slum residents effectively hides the substantial negative association between living in slums and child health.

Controlling for wealth, health environment, and other observable characteristics, there are important differences between boys and girls. We find that the height difference between slum and rural children is larger for girls than for boys. Boys in slums do not have a higher probability of survival than rural boys, whereas slum girls appear to have a survival advantage over rural girls. We argue that the large number of "missing girls" in slums and urban areas indicates a substantial son preference selection, which makes mortality a poor measure for comparing health environments and biases the estimated negative coefficient on height for slums towards zero. We estimate that slum conditions—which we cannot adequately capture with currently available data—are associated with 20–37% of slum children's risk of stunting.

## 2 Data and Estimation Strategy

We use data from the 2005–2006 National Family Health Survey (NFHS-3). NFHS-3 is the third in a series of national surveys, with earlier surveys in 1992–1993 (NFHS-1) and

<sup>&</sup>lt;sup>11</sup> It is possible that the absence of sisters and/or the expense of sex selection affects the resources available to boys, and therefore their health, but even then boys would be much less affected than girls.

1998–1999 (NFHS-2). We use NFHS-3 exclusively because the first two surveys did not include information on slums.<sup>12</sup> The survey is described in detail in International Institute for Population Sciences (IIPS) and Macro International (2007, Chapter 1).

In eight cities—Chennai, Delhi, Hyderabad, Indore, Kolkata, Meerut, Mumbai, and Nagpur—the NFHS-3 surveyed both urban non-slum areas and urban slum areas. NFHS-3 used two methods to identify areas as slum. One is the 2001 Census classification of the area. The census divided slums into three categories: "(i) all specified areas in a town or city notified as 'Slum' by State/Local Government and UT Administration under any Act including a "Slum Act"; (ii) all areas recognized as 'Slum' by State/Local Government and UT Administration, Housing and Slum Boards, which may have not been formally notified as slum under any act; and, (iii) a compact area of at least 300 population or about 60–70 households of poorly built congested tenements, in unhygienic environment usually with inadequate infrastructure and lacking in proper sanitary and drinking water facilities" (Gupta, Arnold and Lhungdim, 2009, p. 10).<sup>13</sup> Category (iii) consists mainly of what is known as "non-notified slums." The other method is the local field supervisor's assessment of whether a primary sampling unit (PSU) is in a slum.<sup>14</sup> The definition that supervisors are asked to apply is equivalent to category (iii) used by the 2001 Census and is meant to capture the less-established slums (See also Gupta et al., 2009, p. 15). The assessment was collected for each surveyed PSU in the eight cities. We consider a PSU a slum if identified as such by the 2001 Census, by the field supervisor, or both. We examine the sensitivity of our results to the choice of slum definition below.

We restrict our sample to the seven states that have slum samples, in order to make the rural, slum, and urban samples more comparable. The seven states with slum samples are Delhi, Uttar Pradesh, West Bengal, Madhya Pradesh, Maharashtra, Andhra Pradesh, and

 $<sup>^{12}</sup>$  NFHS-2 did collect data from slum residents in Mumbai, but not any other cities.

<sup>&</sup>lt;sup>13</sup> A UT (union territory) is an administrative unit in India, governed directly by the central government.

<sup>&</sup>lt;sup>14</sup> In urban areas, PSUs follow the 2001 Census enumeration blocks, which contain 150–200 households. International Institute for Population Sciences (IIPS) and Macro International (2007, Appendix C) describe the selection process.

Tamil Nadu. Finally, we restrict the sample to Hindus and Muslims because of the very small number of surveyed slum children who are not Hindu or Muslim.

### 2.1 Estimation Strategy

To understand the role of composition effects, we begin by showing descriptive statistics for child health outcomes by area of residence. We then estimate a series of regressions with an expanding set of covariates. Our main indicator for child health is height-for-age Z-scores. A child with a Z-score of zero is exactly the mean height of the comparison population for that age, while children with negative Z-scores are shorter. The results for weight-for-height Z-scores are also reported.<sup>15</sup>

Our first model shows the association between area and child health when we control for child gender and age:

$$H_{ijk} = \alpha + \mathbf{A}_{jk}\beta_1 + \mathbf{C}_{ijk}\beta_2 + \epsilon_{ijk},\tag{1}$$

where  $H_{ijk}$  is the health status of child *i* in household *j* in state *k*.  $\mathbf{A}_{jk}$  captures the area of residence of the household, divided into three exclusive areas: rural, urban non-slum, and urban slum.  $\mathbf{C}_{ijk}$  is a vector of personal characteristics of that child, including gender and age in months.

The second specification incorporates parental characteristics:

$$H_{ijk} = \alpha + \mathbf{A}_{jk}\beta_1 + \mathbf{C}_{ijk}\beta_2 + \mathbf{P}_{jk}\beta_3 + \mu_k + \epsilon_{ijk},\tag{2}$$

where  $\mathbf{P}_{jk}$  is a vector of parental characteristics that includes mother's and father's levels of education, mother's height, household head religion, and household head caste.<sup>16</sup> In addition, this specification includes fixed effects,  $\mu_k$ , for state and survey month. We include survey

<sup>&</sup>lt;sup>15</sup> We do not use the information on diarrhea, cough, and fever because of the noisiness of these self-reported variables.

<sup>&</sup>lt;sup>16</sup> The father's height is not included because the information is missing for more than half of the children in our sample.

month fixed effects to capture potential seasonal variation in child health, which is especially a concern in rural areas (International Institute for Population Sciences (IIPS) and Macro International, 2007). With the combination of state and month fixed effects, we capture the average child health for an area, rather than simply the health status observed when the survey happened to occur.<sup>17</sup>

To examine the role of household wealth and observed local health environment, we then estimate:

$$H_{ijk} = \alpha + \mathbf{A}_{jk}\beta_1 + \mathbf{C}_{ijk}\beta_2 + \mathbf{P}_{jk}\beta_3 + \mathbf{W}_{jk}\beta_4 + \mathbf{R}_{jk}\beta_5 + \mu_k + \epsilon_{ijk},\tag{3}$$

where  $\mathbf{W}_{jk}$  is a vector of the household's wealth status and  $\mathbf{R}_{jk}$  is a vector of area characteristics for household jk. We include, in turn, household wealth, area wealth distribution, and area health environment, followed by a model that includes all.

Each area characteristic variable is created using the "minus-i" method:  $R_{jk} = \frac{1}{n-1} \sum R_{-jk}$ , where  $\sum R_{-jk}$  indicates that the sum is over all other households in the primary sampling unit (PSU) except for jk. The advantage is that area characteristics by construction are no longer correlated with the unobserved characteristics of the individual household (Aizer, 2010). Household wealth is captured using the NFHS-constructed wealth index, described below.

After examining the association between area of residence and height-for-age and weightfor-height, we turn to mortality. There are two reasons for examining mortality. First, it is of interest in its own right as a health outcome. Second, the child mortality results provide an indication of whether there are mortality selection problems for our height-for-age and weight-for-height results. We estimate the association between the same sets of individual, household, and area characteristics and child mortality using the Cox proportional hazard model.

<sup>&</sup>lt;sup>17</sup> This does assume that the seasonal pattern is similar across states, but the loss of degrees of freedom if we interacted month of survey with state would be large and would fail to capture the seasonal variation in health because no state was surveyed over the entire year.

For a child i age t months, the instantaneous hazard rate of death, conditional on still being alive at age t, is:

$$\lambda(t \mid \mathbf{X}_{ijkt}) = \lambda_0(t) \exp(\mathbf{X}_{ijkt}\beta).$$
(4)

The baseline hazard,  $\lambda_0(t)$ , is a nonparametric, time-varying function, and  $X_{ijkt}$  is a vector that combines the explanatory variables in the previous specifications. For each child, the outcome is age, measured in months, at the time of survey if still alive, or age of death if not alive at the time of survey. An observation for a child alive at the time of survey and less than five years of age is considered censored.

For all models and outcomes, we present results for three samples: all children combined, boys only, and girls only. All regressions employ survey weights to account for oversampling of slum areas. Furthermore, we use robust standard errors clustered at PSU level for all regressions to allow for potential intragroup correlation of errors. We cluster at PSU level because that is the highest level of aggregation for which we have variables of interest (Moulton, 1990). All regressions are done in Stata 12.1 using the "cluster" option, which also implies robust estimation of the standard errors.<sup>18</sup>

### 2.2 Variables and Descriptive Statistics

Table 1 presents descriptive statistics by area of residence: rural, slums, and urban nonslums. We limit the sample to children younger than five years of age because anthropometric information is not available for older children. Consistent with the existing literature, the overall health status of children in the sample is poor. The average height-for-age Z-score is -1.78. Children in rural areas do the worst, with an average height-for-age Z-score of -1.99, while slum children have an average height-for-age Z-score of -1.59, and urban children are the healthiest with a height-for-age Z-score of -1.50. The differences across the three areas are all statistically significant at the 5% level.<sup>19</sup> Using a threshold of height-for-age Z-score of

<sup>&</sup>lt;sup>18</sup> Cox proportional hazard models are run using "stcox" and all other regressions using "regress."

<sup>&</sup>lt;sup>19</sup> The t-statistics are for rural–slum 11.06, rural–urban 15.38, and slum–urban 2.36.

-2, more than half of the rural children are stunted, whereas around 40% fall in this category for slums and urban areas. The difference in percent stunted between urban and slum is not statistically significant. Hence, in line with the prior literature—and despite the common view of slums as detrimental to health—slum children do surprisingly well according to the simple averages.

#### [Table 1 about here.]

Weight-for-height follows a similar pattern as height-for-age, but with less distinct differences. The differences between rural and both slum and urban are statistically significant, but the difference between slum and urban is not.<sup>20</sup> Both height-for-age Z-score and weightfor-height Z-score are close to normally distributed and do not appear to be substantially skewed.<sup>21</sup>

For mortality analyses, we expand the sample to include 1,118 children who died before their fifth birthday, making the sample 16,179 children born in the five years prior to the survey. Like the two other health measures, children in rural areas do the worst, with a mortality rate of 8.3%, whereas the mortality rate is 5.5% in slums and 5.1% in urban nonslum areas. Despite the relatively low mortality, the oversampling of slum populations helps ensure that we should have sufficient power; in slums, 167 out of 3,138 children have died, of which 72 were female. For comparison, 239 out of 4,726 children in non-slum urban areas have died, of which 98 were female. Mortality risk follows the same overall pattern in the three areas, with the majority of mortality concentrated within the first months of life, and almost no deaths after the first two years of life.<sup>22</sup>

The natural sex ratio at birth in India is around 105 boys per 100 girls (Pörtner, 2016). Hence, in the absence of differential mortality, sex-selective abortions, and selective recall of deceased children, we should expect 48.8% of the sample to be girls. The percentage of girls in rural areas is at the expected number. In urban areas, 48% of the sample are girls,

<sup>&</sup>lt;sup>20</sup> The t-statistics are for rural–slum 7.82, rural–urban 9.84, and slum–urban 0.73.

 $<sup>^{21}</sup>$  Histograms of outcomes by area and sex are available in the online Appendix.

<sup>&</sup>lt;sup>22</sup> Non-parametric Kaplan-Meier survival curves using survey weights are available in the online Appendix.

whereas in slum areas only 46% are. This provides a first indication that son preference selection may affect estimates of the association between area and child health.

The average level of education of both mothers and fathers in urban non-slums and slum areas are substantially higher than in rural areas.<sup>23</sup> There is less than a year's difference in the average education levels between slum areas and urban non-slum areas for both mothers and fathers. Corresponding to the height differences between children, mothers are, on average, tallest in urban areas, followed by slum areas, and finally rural areas.

The wealth index in NFHS-3 is a composite measure of household living standard, based on principle components analysis of 33 assets and household characteristics. We use the wealth quintiles rather than the underlying index itself.<sup>24</sup> Not surprisingly, rural areas are the poorest, with 60% of the children belonging to households in the bottom two wealth categories. Urban areas have the highest proportion in the top category (Category 5), with 47% of children in that category, but slums are not far behind, with 38% in the top category. Furthermore, 78% of slum children belong to the top two wealth groups in slums, compared to 74% in urban areas.

The bottom portion of Table 1 shows area wealth distribution and area health environment. All area characteristics are calculated as the average of households in the PSU, excluding the household itself, as described in Section 2.1. Area wealth distribution is captured by the percentage of households in each of the five wealth categories. As expected, given the distribution of wealth discussed above, slums and urban areas are relatively similar in terms of area wealth distribution, while households in rural areas generally have less wealth.

Area health environment includes characteristics that are thought to broadly reflect the healthiness of the living conditions of the area. These include water access (captured by the average time to fetch water and type of drinking water source), access to improved cooking

<sup>&</sup>lt;sup>23</sup> The estimations use a set of dummies to capture parental education: 1–4 years, 5–7, 8–9, 10–11, and 12–plus years. This follows International Institute for Population Sciences (IIPS) and Macro International (2007).

<sup>&</sup>lt;sup>24</sup> See http://dhsprogram.com/topics/wealth-index/ for an in-depth discussion of the wealth index.

fuel, sharing a toilet with 10 or more households, access to improved toilet facilities, and the average number of people per room.

The time it takes to fetch water—around six minutes—is close to identical across urban and slum areas, which is about half the time it takes in rural areas. Using the NFHS-3 report's definition of access to improved sources of drinking water, around 96% of households in urban and slum areas have access to an improved source of drinking water, with rural areas only slightly behind at 87%.<sup>25</sup>

Smoke from solid cooking fuels is a serious health hazard, and we therefore include whether the household has access to improved cooking fuel (International Institute for Population Sciences (IIPS) and Macro International, 2007).<sup>26</sup> The proportion of households that use improved cooking fuels is higher in slums than in urban areas, with 78% in slums and 69% in urban areas. Rural areas are far behind, with only 7% using an improved cooking fuel.

At 19%, slums have the highest percentage of households sharing toilets with ten or more other households, probably because most slum dwellers rely on public toilets in the community. In urban areas, 6% of households share with ten or more households, while less than 1% do so in rural areas. About three-quarters of households in slums and urban areas have access to improved toilets, while only 17% in rural areas have similar access. Finally, slums and rural areas have essentially the same number of people per room at 3.7, with urban households having an average of 3.3 people per room.

Two important points arise from these descriptive statistics. First, normal standard of living measures and area of residence are not necessarily closely correlated. There are, for example, more children in the top two wealth categories in slum areas than in urban areas,

<sup>&</sup>lt;sup>25</sup> In addition to water piped into the dwelling, yard, or plot, an improved drinking water source includes water available from a public tap or standpipe, a tube well or borehole, a protected dug well, a protected spring, rainwater, and bottled water (International Institute for Population Sciences (IIPS) and Macro International, 2007). We also tried splitting into four main safe water sources, but none were statistically significantly different from unsafe/unimproved water sources. All showed coefficients close to zero, and the changes in the area dummies' association with height-for-age Z-score were minimal.

<sup>&</sup>lt;sup>26</sup> Solid cooking fuels include coal/lignite, charcoal, wood, straw, shrubs, grass, agricultural crop waste, and dung cakes. We consider electricity, natural gas, biogas, and kerosene as improved cooking fuel.

and education levels are relatively high. This finding is in line with the literature that points out that slum residency is not equal to poverty and vice versa (Montgomery and Hewett, 2005; Montgomery, 2009; Bhan and Jana, 2013). Second, even though the general perception of slums is one of squalor and poor living conditions, the descriptive statistics appear to paint a different picture. Differences in many household characteristics across areas are relatively small, and for some characteristics, slums even appear to do best.

# **3** Results

The simple averages show that slum children, although they clearly are worse off than children in urban areas, do not lag far behind in terms of health, and certainly are in better health than rural children. The question is to what extent these simple averages provide an adequate description of the association between child health and area of residency. We begin by examining how composition effects influence child height-for-age. We then turn to mortality and son preference selection. Finally, we examine the robustness of our results.

### 3.1 Composition Effects and Height-for-Age

Table 2 presents the results for the specifications described above for child height-for-age Zscores.<sup>27</sup> Columns (1) to (7) show the results for different sets of control variables, beginning with the specification that only includes child age and sex and ending with the specification that includes all variables. Only the estimated differences across areas and by sex are presented here.<sup>28</sup>

#### [Table 2 about here.]

The simplest specification, Column (1), which includes only age dummies, shows that children in urban slums appear to be taller than rural children, with children in urban ar-

<sup>&</sup>lt;sup>27</sup> The online Appendix shows results by religion and caste affiliation.

<sup>&</sup>lt;sup>28</sup> Full results are available upon request.

eas the tallest. Compared with rural children, slum children are, on average, 0.38 standard deviations taller, and urban children are 0.43 standard deviations taller. Both differences are statistically significant at the 1% level. Controlling for parental education, mother's height, household head religion and caste, and state and survey month fixed effects in Column (2) substantially reduces the urban health advantage, and there is now no statistically significant difference between children's health in rural and slum areas. Once we include either household wealth, area wealth distribution, or area health environment as additional explanatory variables, shown in Columns (3) through (5), living in slums is associated with statistically significantly worse health than living in rural areas. Furthermore, the difference is large; in the full specification, Column (7), a slum child is 0.22 standard deviations shorter than a rural child, holding all other observable factors constant.

Restricting the sample to boys only, there is no significant difference between rural and urban or rural and slums in Columns (3) through (5) and Column (7), although slum areas are still substantially below rural areas. The estimates for girls show only a very small difference between child health in rural and urban areas for Columns (3) through (7). Living in slums is, however, associated with substantially and statistically significantly worse health relative to rural areas. Once we control for wealth status, wealth distribution, or area health environment, girls in slums are almost a quarter of a standard deviation shorter than girls in rural areas.

As in the previous literature on child health, the results for height-for-age are substantially stronger than for weight-for-height.<sup>29</sup> The overall pattern of the weight-for-height results is, however, strikingly similar to the height-for-age results. The basic specification shows an advantage in child health for both slums and urban children over rural children, with the largest difference for urban children. Once we control for variables such as household wealth, area wealth distribution, and area health environment, slum children have lower weight-for-height Z-scores than rural children. The differences among slum, urban, and rural areas are,

<sup>&</sup>lt;sup>29</sup> The results for weight-for-height Z-scores are available in the online Appendix.

however, not statistically significant in the specifications that include area characteristics.

Overall, the findings suggest that a composition effect is at least partly responsible for the simple averages showing relatively healthy children in both urban and slum areas. Controlling for either household wealth or area characteristics, a child living in a slum is significantly shorter than what we would expect for a child with the same observable characteristics in a rural area, although this association should not be taken as causal. The question is whether mortality selection affects these results.

### 3.2 The Role of Mortality Selection

Table 3 follows the same specifications to examine how child mortality differs by area, except that age of the child is incorporated directly into the baseline hazard. The coefficients presented are hazard ratios; a coefficient less than one indicates that there is a lower risk of death compared to the reference group, whereas a coefficient greater than one indicates a higher risk than the reference group. For the pooled sample of boys and girls, the simplest specification implies a hazard that is more than 40% lower for children in slums and urban areas compared to rural areas, and these estimates are statistically significantly different from one.

#### [Table 3 about here.]

Slum and urban children have substantially better survival chances than rural children. This pattern does not change when we include additional variables, although the additional variables reduce the differences in survival chances across areas. Urban children have 20–25% lower mortality hazard than rural children with the same characteristics, and this difference is statistically significant in all models. Slum children have a similar, or even higher advantage, but the estimate is outside the normal significance interval for the full model in Column (7).

These mortality results do appear to complicate the story. Using the pooled sample and the full models, slum children do significantly worse than rural children in terms of height, but slum children also have lower mortality, albeit not significantly so. Hence, it is possible that mortality selection explains part of the poorer health outcomes in slum areas when we take composition effects into account.

Countering this interpretation are the large differences in results by sex. Boys in slums have *higher* mortality and substantially worse height outcomes compared with rural boys, whereas in urban areas, boys have statistically insignificantly worse height outcomes but lower mortality risk than rural boys. The implication is that it is hard to see evidence of selective mortality driving the health results for boys.

Girls show a distinctly different pattern from boys. In all specifications, girls from both slums and urban areas are substantially *less* likely to die than girls from rural areas. In fact, girls from slums appear to have identical or lower mortality than girls from urban areas in all specifications. In the full model, Column (7), the mortality hazard for slum girls is 70% lower than the hazard for rural girls, compared to 40% for urban girls. Hence, it is possible that part of the reason why we observe poorer health outcomes in slums is due to the much lower observed mortality among girls in slums relative to rural girls.

### 3.3 The Role of Son Preference Selection

There is, however, an important caveat to the mortality selection explanation for girls: both urban and slum areas show substantial bias in observed sex ratios at birth. Assuming that no boys are "missing" because of sex-selective abortions or selective recall errors, we should observe  $\frac{100}{105}$  girls born per boy born (Pörtner, 2016). Hence, with 1,612 recorded male births in slums, we should expect  $1,612 \times \frac{100}{105} = 1,535$  girls born in slums. We observed, however, only 1,374 girls born in slums. Similarly, with 2,354 boys born in urban areas, there should be 2,242 girls born, but only 2,122 are observed. For rural areas, there are 4,456 male births and 4,261 female births, which means 51.1% of the children born are boys, which corresponds closely to the expected sex ratio.

To get an idea of how much son preference selection affects our estimate, we combine

observed mortality with the number of female births missing. This tells us for how many children we would have observed anthropometric information if there was no selection because of mortality, selective recall, or sex-selective abortions. If we restrict to girls, the combination of missing and dead over observed births and predicted missing would be 9% in rural areas, 10% in urban areas, and 15% in slums.<sup>30</sup> That is, we lack health information for a much higher proportion of children in slum areas than in rural or urban areas.

Seen in this light, our puzzling mortality results—with a very low mortality risk for slum girls relative to rural girls, but a higher mortality risk for slum boys relative to rural boys—make more sense. Girls in slums who were not observed because of son preference selection would likely have had both higher morbidity and higher mortality than what we see for the observed girls. In other words, a possible reason that mortality appears so low for girls in slums is that those at highest risk of dying are simply never recorded or born. The implication is that the slum results on height-for-age and weight-for-height are likely underestimates, in the sense that child health in slums compared to rural areas would be even worse if there were no son preference selection.

### **3.4** How Sensitive are Results to Slum Definition?

There are four potential issues with respect to our slum definition that we need to address. First, there is no "correct" objective definition of a slum (Bhan, 2013). The lack of an objective slum definition may explain the substantial idiosyncrasies by city in how supervisors classified slums relative to the census definition.<sup>31</sup> At one end, supervisors in Indore agreed with only five of the 30 areas classified as slums by the census, and supervisors classified no additional PSUs as slums. At the other end, supervisors in Delhi agreed with all but four of the census slum PSUs and classified only two of the census non-slum areas as slums.

<sup>&</sup>lt;sup>30</sup> There are 384 female deaths out of 4,261 female births in rural areas. In urban areas there are 120 missing girls, 98 female deaths, and 2,122 observed female births. To calculate the percentage, the number of missing girls is added to the number of observed births to yield  $\frac{98+120}{2,122+120} = 0.10$ . Finally, for slum areas there are 161 missing girls, 72 female deaths, and 1,374 observed female births, yielding  $\frac{72+161}{1,374+161} = 0.15$ .

<sup>&</sup>lt;sup>31</sup> See Gupta et al. (2009, Table 1.1, p. 73) for a breakdown by city according to the different definitions.

We classify an area as slum if indicated as such either by the census or the team supervisor. To examine how the slum definition affects our results, we replicated the estimations using two alternative definitions of slum: 2001 Census definition only or supervisor definition only.<sup>32</sup> The results for height-for-age using either the census definition or the supervisor's assessment correspond closely to those in Table 2. For the census definition, the full model coefficient for slum using the pooled sample is -0.17, just outside the 10% significance level, whereas the supervisor's definition leads a point estimate of -0.19, which is statistically significant at the 10% level. Both are lower than the -0.22 we find, but not statistically significantly so.

Second, the 2001 Census—on which the NFHS-3 sampling frame is based—identified slum and non-slum areas two to three years prior to the census, and some areas may therefore have changed status in the almost 10 years from the creation of the census frame to the NFHS-3 survey. The biggest concern is that we fail to capture some newer slum areas in the eight cities, especially since these newer slums are likely "worse" (Montgomery, 2009; Subbaraman et al., 2012; Bhan and Jana, 2013; Fink et al., 2014). The small and statistically insignificant differences between the results using census or supervisor definitions of slums help ease this concern. Even if the census definition misses areas that have emerged as slums more recently, these would likely be captured by the supervisor during the survey, as supervisors were asked to classify areas as slums if they fit the non-notified/non-recognized definition of slums.<sup>33</sup> A related concern is that some of the areas originally classified as slums by the census have developed enough to no longer qualify. For both concerns the effect would be that we underestimate how strong the negative association between slums and child health relative to rural areas is.<sup>34</sup>

Third, the representativeness of the data is a potential issue because the slum sample

 $<sup>^{32}</sup>$  Results are shown in the online Appendix.

<sup>&</sup>lt;sup>33</sup> The caveat to this argument is that supervisors might have been too stringent and therefore also failed to classify areas as slums.

<sup>&</sup>lt;sup>34</sup> It would also make urban non-slum areas appear less healthy relative to rural areas because any newer, missed slums would be classified as urban areas.

covered only the selected cities—although these eight cities did account for nearly 30% of India's slum population in 2001 (Gupta et al., 2009). How much this matters depends on two things. First, whether slums in the non-selected urban areas are different from the slums we do have data on. Second, whether slums in non-selected urban areas are still included in NFHS-3, but captured as regular urban areas. Based on the (imperfect) slum measures created from household data used in the prior literature, slums in smaller urban areas may be worse than slums in larger urban areas (Fink et al., 2014). If that is the case, our results are lower bound estimates of the negative association between slums and child health.

If many slum areas were surveyed in the non-selected urban areas, this would bias downward our estimated association between living in urban non-slum areas and child health, making urban non-slum areas seem unhealthier than they really are. Unfortunately, there is no direct way to establish the extent to which slums in other urban areas than the eight cities were surveyed. What we can do, however, is split urban areas into the eight selected for the slum survey and those that were not—and therefore perhaps include some slum areas—and re-estimate the models.<sup>35</sup> The weight-for-height results are practically identical across selected and non-selected urban areas, and the slum results do not change. There are a number of possible explanations for these results, but we consider it most likely that very few slums were surveyed in the non-selected urban areas, combined with little difference in the association between living in urban areas and child health across the different urban areas.<sup>36</sup>

Finally, there clearly is the potential for variation across slums in how unhealthy they are. For example, survey data from Kaula Bandar, a non-notified slum in Mumbai, show relatively worse health outcomes compared with NFHS-3 slum data from Mumbai, likely because of Kaula Bandar's non-notified status (Subbaraman et al., 2012). We cannot, however, address this important topic because we cannot reliably identify different types of slums in the data.

 $<sup>^{35}</sup>$  Results are available in the online Appendix.

<sup>&</sup>lt;sup>36</sup> Another possibility is that a number of slums were surveyed but not recorded as slums in the non-selected urban areas, combined with the other parts of the non-selected urban areas being substantially healthier than the selected urban areas.

Ultimately, however, these concerns point to the association between living in slums and health being even more negative than our estimates show.

### 3.5 Other Selection or Specification Issues?

Finally, in addition to selection from mortality and son preference, other selection issues or omitted variable biases may affect our results. The main candidate is selective migration. If parents, for example, believe that slums are bad for child health, those parents who care the most about child health are the most likely to not live in slums, but their children would do better under any circumstances. In that case, slums would seem worse than they really are because the parents remaining in slums care less about child health and therefore have worse outcomes.

All the limited information on migration in NFHS-3 allows us to do is identify two groups: migrants—those not born in the neighborhood they are surveyed in—and nonmigrants—those who have never moved. Despite the common perception that slums are mainly populated by a transient population, the percentage of mothers who were born in the neighborhood they are interviewed in is higher in slums, 27%, than in urban non-slums, 22%, and rural areas, 14%.<sup>37</sup> The distribution is in line with the argument made by Fry, Cousins and Olivola (2002) that slums often are stable and homogeneous communities rather than chaotic agglomerations, although see the discussion of slums as poverty traps in Marx et al. (2013). The low number for the rural population is most likely the result of the Indian practice of exogamy, where a woman marries into a household in another village and becomes part of her husband's household (Rosenzweig and Stark, 1989). The possibility of selective migration does point to the importance of collecting detailed information on migration behavior in future surveys, so that researchers may better understand household

<sup>&</sup>lt;sup>37</sup> These numbers are based on the question asked of all women: "How long have you been living continuously in (NAME OF CURRENT PLACE OF RESIDENCE)?," where name of current place of residence is the village's name in rural areas and the neighborhood in urban areas. Hence, we can reasonably expect that a woman surveyed in a slum who responds that she was born in the same neighborhood would have spent her entire life in the slum. For more on this question, see the discussion on DHS user forum on India. Results by group are available upon request.

migration decisions.

Finally, our results are conditional on including a set of covariates that best eliminate omitted variable bias and correctly specifying the regression models. We have expanded on the set of covariates used compared to prior research in this field, but it is still possible that other unobserved variables could be correlated with both our chosen covariates and the child health outcomes. The stability of the results for different combinations of covariates is, however, encouraging. We discuss the need for better survey information, especially for area characteristics, in the conclusion.

# 4 Discussion

Our finding of a substantial negative association between slums and height-for-age when controlling for household characteristics runs counter to some of the recent literature, especially the cross-country analysis in Fink et al. (2014). There are minor differences in outcomes and estimation methods used. We focus on height-for-age Z-scores, rather than the simple cutoff of stunting, and use an expanded set of explanatory variables. Neither of those are, however, likely to explain the differences in results.

Why then do the results differ? One important reason may be that NFHS-3 designed the sample frame to incorporate slums and provides a slum indicator. Previous studies had to create slum indicators based solely on information about households in the areas, which cannot capture area characteristics such as overcrowding and unhygienic local conditions.<sup>38</sup> Furthermore, other surveys may not even include slum areas if these areas are not explicitly targeted (Fotso, 2007; Marx et al., 2013). If the areas designated as slums in the prior literature are not really slums, but simply poorer urban areas, this may explain why prior studies failed to find a difference across areas.

Another reason for the differences in results is that focusing on one country and estimating

<sup>&</sup>lt;sup>38</sup> Consider, for example, using the number of people per room as an indicator for crowding. The number of people per room fails to capture that dwellings in slums are located much closer together than in either urban or rural areas, and the average number of people per room varies little across areas.

results for boys and girls separately allow us to better examine how selection issues affect results. The very low mortality risk for slum girls and the large number of missing girls in slums point to a potential role for son preference selection.<sup>39</sup> If son preference selection differs by area, mortality results contribute little to our understanding of how child health differs across areas. It suggests that our estimates are lower bounds, and that without son preference selection, the slum estimates would have been more negative than what we find.

This leaves the question: what explains the negative association between slums and child health? The slum dummy captures the average difference in child health between slums and rural areas, *conditional* on the observable characteristics in our regressions. We expect that the broader, unobserved health environment of slums explains most of this difference. Three factors are likely the most important components of this health environment: open sewers, overcrowding, and poor water quality. All three are either insufficiently, or not at all, captured by DHS data.

Water quality is a particularly interesting example because slums appear to have better access to improved water sources than either urban non-slum or rural areas. Our water access variables provide, however, only an imprecise measure of actual water quality because they do not consider the reliability of the supply (Satapathy, 2014). Intermittent water supply reduces water quality because interruptions in supply allow contaminants such as human excreta to enter the pipes, with the contaminants then distributed across the system when the supply is restored. Even with identical supply interruptions across urban and slum areas, water quality would likely be worse in slums because of overcrowding, open defecation, and poor sewage systems. Low water quality affects child health through environmental enteric dysfunction, where contaminated water or other environmental factors change children's gut bacteria, leaving them more prone to malnutrition despite being fed what appears to be an adequate diet (Keusch, Rosenberg, Denno, Duggan, Guerrant, Lavery, Tarr, Ward, Black, Nataro, Ryan, Bhutta, Coovadia, Lima, Ramakrishna, Zaidi, Burgess and Brewer, 2013).<sup>40</sup>

<sup>&</sup>lt;sup>39</sup> The main caveat is that we cannot rule out selective migration.

<sup>&</sup>lt;sup>40</sup> Spears (2013) argues that open defecation can explain much of the variation in height-for-age between

In summary, we find a negative association between living in slums and child health because the broader health environment, which we cannot adequately capture in our data, is responsible for the lower levels of health in slums when controlling for parental and observable area characteristics. The combination of poor water quality, open sewers, and overcrowding is a likely candidate.<sup>41</sup>

# 5 Conclusion

The primary aim of this paper is to examine the association between child health and residence area type. Simple averages from the third round of India's National Family Health Survey show the worst child health in rural areas, the best in urban areas, with slums in between. This runs counter to the common belief that slums are very unhealthy, but is in line with prior cross-country findings. The simple height-for-age averages, however, do not consider composition and selection effects, which may obscure an area's true health effects.

The main finding is a strong negative association between living in slums and children's height-for-age, once we control for wealth or area characteristics. The negative association between slum residence and height-for-age is larger for girls than boys. Furthermore, selection effects are important. Mortality appears to be low for girls in slums, but this hides that many girls are "missing," possibly because of selective recall of deceased girls or outright sex selection. This suggests that the negative association between living in slums and health would likely be substantially worse for girls—and therefore overall—if we were somehow able to capture health outcomes for girls who either died or who were never born because of selection. Working in the same direction is the absence in our data of slums in smaller urban

India and Africa, and that would presumably work mainly through this mechanism. Furthermore, there is evidence that exposure to open defecation is increasing in India (Spears, 2014).

<sup>&</sup>lt;sup>41</sup> See also Bhan and Jana (2013). This may also explain why the positive relationship between mother's education and child health found in rural areas diminishes, or even disappears, in slum and urban areas as shown in the online Appendix. One interpretation is that slums' broader health environment is so bad that more education does little to counter the negative effects. That a mother knows to wash her hands, boil water before use, and take a sick child to the doctor matters little for child health if the local playground is an open sewer, or if diseases spread quickly and easily due to overcrowding.

areas and, possibly, newer slums in the selected cities. The caveats to our results are that we cannot address selective migration and that the results are conditional on correctly specified models.

To provide an idea of how living in slums is associated with child health, Table 4 shows the predicted percent stunted by area and the predicted percent stunted if slum children had the same risk of stunting as children in urban areas or rural areas—but otherwise retained their other observed characteristics—using the pooled sample, girls only, and boys only.<sup>42</sup> We consider a child stunted if the predicted height-for-age Z-score is minus two or lower, and we base our calculation of the predicted number of stunted children by area on our results, combined with the 2011 Census.

#### [Table 4 about here.]

Just below 51% of children are stunted overall. Slums' contribution to overall stunting might seem insignificant because India is still a predominately rural society and there is a substantial level of stunting in rural areas. Using the population attributable fraction approach, only 0.6–1.2% of India's stunting is associated with living in slums.<sup>43</sup> This, however, obscures the fact that the predicted number of stunted children decreases by half a million if slum children had similar risk as urban areas, and by one million if the risk was equal to rural areas. Hence, focusing on slum children and controlling for observable characteristics, the population attributable fraction shows that 20–37% of slum children's stunting risk is associated with unobserved slum conditions.

An important implication of our results is that the health environment variables generated from standard household surveys are unable to fully capture the differences in health

 $<sup>^{42}</sup>$  These numbers should be taken as suggestive at best and not as causal estimates, and are conditional on correctly specifying the underlying model with the caveats discussed above. Furthermore, although we do employ the weights provided in NFHS-3, we only use the subset of states that have slum information in NFHS-3, and the composition of the population in NFHS-3 may vary from India as a whole. Our total predicted number of stunted does not match that of, for example, UNICEF (2013) because the census count for slums included children aged five and six. Scaling our estimate by 5/7 to get an approximation for under-fives leads to a total number of 59.8 million stunted children below age five, which is slightly lower than the 61.7 million quoted in the UNICEF report.

 $<sup>^{43}</sup>$  See Levine (2007) on calculation and interpretation of the population attributable fraction.

environment and fall particularly short for slums. Differences in many household characteristics across areas are relatively small, and for some characteristics slums even appear to do best. Thus, in addition to more surveys that explicitly target a representative sample of slums with a sufficient number of observations, we need better measures of area characteristics—first and foremost in DHS surveys, because of their extensive use in the analysis of child health. When trying to understand what, exactly, makes slums unhealthy, better area measures would allow future research to consider factors such as overcrowding, access to health services, sewage system quality, and reliability and contamination of water supply as contributors to poor slum health.

Until we have better data on area characteristics, our best guess for what is behind the substantial negative association between living in slums and child health is a combination of unreliable water supply, open sewers, and overcrowding. This combination results in low water quality, leading to environmental enteric dysfunction and poor health outcomes—even when other household characteristics suggest that the child should do relatively well. This suggests that policies that emphasize physical infrastructure, such as reliability of water supply, would be more cost-effective than those focusing on changing household behavior and characteristics. The perennial problem is, of course, that the very nature of slums and the illegality of many dwellings make this difficult (Subbaraman et al., 2012). Furthermore, it is important to distinguish between poverty and slum targeting when designing policies (Bhan and Jana, 2013). Both are important, but are likely to lead to very different policies.

Our results also have broader implications for future research. Differences in the number of "missing" girls across areas are associated with mortality numbers that do not adequately reflect how health conditions differ and bias downwards the estimated differences in health among areas. Understanding and addressing this selection effect when estimating mortality and health determinants is an important area for future research. This is especially the case for countries with strong son preferences, such as India and China.

The selection issues also provide a cautionary note on the use of cross-country data.

Because of the large number of DHS data sets, with their ready availability and similar variable definitions across countries, researchers can now combine data from many countries for analysis. The combined data's large sample size means we can address questions for which individual country-level samples may be too small. Cross-country data, however, also make adequately addressing country-specific factors, such as son preference, more difficult, potentially leading to biased results. One example is the prior finding that slums are not associated with worse child health, which we argue comes partly from this type of bias.

In conclusion, with slums associated with stunting of up to 1 million Indian children, and with the rapid increase in the developing world's urban population, understanding how child health differs across areas—and more generally, what determines child health in cities—is an undertaking with important policy implications, and one that will only become more important over time.

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# **Tables**

Table 1	Descri	ptive	Statistics
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Variable	Rural	Slum	Urban	Total	t tests <sup>a</sup>
Dependent Variables					
Height-for-age Z-score	-1.99	-1.59	-1.50	-1.78	ABC
0 0	(1.67)	(1.63)	(1.69)	(1.68)	
Ratio with height-for-age Z-score $< -2^{\rm b}$	0.51	0.40	$0.39^{\circ}$	0.46	AB
	(0.50)	(0.49)	(0.49)	(0.50)	
Weight-for-height Z-score	-1.04	-0.81	$-0.79^{\circ}$	$-0.93^{'}$	AB
	(1.29)	(1.35)	(1.38)	(1.33)	
Ratio with weight-for-height Z-score $< -2^{b}$	0.20	0.17	0.16	0.19	AB
	(0.40)	(0.38)	(0.37)	(0.39)	
Percent that have died <sup>c</sup>	8.28	5.32	5.06	6.82	N/A
Child Characteristics	0.20	0.0-	0.00	0.0-	/
Girl	0.49	0.46	0.48	0.48	А
Age of child (months)	30.0	30.5	30.6	30.3	
	(17.0)	(16.8)	(16.7)	(16.9)	
Parental Education and Mother's Height	(=)	(-0.0)	(====)	(-010)	
Mother's education (years)	3.3	6.7	7.3	5.1	ABC
(jear)	(4.3)	(5.0)	(5.6)	(5.2)	
Father's education (years)	6.0	7.9	8.6	7.1	ABC
radior b oddoaron (joarb)	(5.0)	(4.8)	(5.4)	(5.2)	
Mother's height (cm)	151.2	152.1	152.4	151.7	ABC
Notifier 5 height (enr)	(5.6)	(5.7)	(5.8)	(5.7)	nbo
Household Religion and Caste	(0.0)	(011)	(0.0)	(011)	
Hindu	0.87	0.73	0.76	0.81	ABC
Muslim	0.13	0.27	0.24	0.19	ABC
Scheduled caste	0.23	0.20	0.17	0.21	ABC
Scheduled tribe	0.10	0.04	0.02	0.06	ABC
Other backward classes	0.44	0.34	0.40	0.41	ABC
Not a scheduled caste/tribe or backward class	0.23	0.42	0.40	0.31	AB
Household Wealth Status	0.20	0.12	0.10	0.01	11D
Wealth category 1 (poorest)	0.33	0.01	0.04	0.19	ABC
Wealth category 2	0.27	0.04	0.07	0.17	ABC
Wealth category 3	0.22	0.17	0.15	0.19	AB
Wealth category 4	0.22	0.11	0.10	0.10	ABC
Wealth category 5 (richest)	0.14	0.40	0.21 0.47	0.22	ABC
Area Wealth Distribution	0.04	0.00	0.41	0.22	nbo
Batio in wealth category 1 (poorest)	0.34	0.01	0.03	0.19	ABC
Batio in wealth category 2	0.94	0.01	0.05	0.13	ABC
Batio in wealth category 3	0.20	0.00	0.01	0.10	ABC
Batio in wealth category 4	0.21	0.11	0.10	0.10	ABC
Batio in wealth category 5 (richest)	0.12	0.40	0.20	0.22	ABC
Area Health Environment	0.04	0.00	0.41	0.22	ADO
Average time to get water and return (minutes)	11.62	6 73	6 29	9.20	AB
Batio with improved source of drinking water	0.87	0.15	0.25	0.91	AB
Ratio sharing toilet with 10 plus households	0.01	0.30	0.50	0.05	ABC
Ratio that has improved toilet	0.00	0.19	0.00	0.05	ABC
Average number of people per room	3 66	3.68	2 22	3 57	BC
Ratio with improved cooking fuel	0.07	0.78	0.00	0.38	ABC
Traino with hiproved cooking fuel	0.07	0.10	0.09	0.00	лbU
Observations	7,993	2,822	4,246	15.061	

Notes: Standard deviations in parentheses (not shown for categorical variables except stunting and wasting). All area variables are calculated as the mean for the household's PSU, excluding the household itself. There is an average of 1.36 births per woman within the five years prior to the survey date, with a minimum of one and a maximum of form.

average of 1.36 births per woman within the five years prior to the survey uate, with a maximum of four. <sup>a</sup> T tests for differences between areas assuming unequal variance. A indicates that there is a statistically significant difference at the 5 percent level between rural and slum areas; B indicates that there is a statistically significant difference at the 5 percent level between rural and urban areas; and C indicates that there is a statistically significant difference at the 5 percent level between slum and urban areas. <sup>b</sup> The ratio of stunted and wasted children is presented for information only and not used as dependent variables. <sup>c</sup> Mortality calculation is based on all births that occurred in the five years prior to the survey. The sample sizes are 8,717 in rural areas, 2,986 in slums, and 4,476 in urban non-slums, for a total of 16,179 births. The outcome used for Cox mortality regressions is length of life rather than dummy for died.

	(1)	(2)	(3)	(4)	(5)	(6)	(7)
Child age dummies <sup>a</sup>	Yes	Yes	Yes	Yes	Yes	Yes	Yes
State and survey month fixed effects	No	Yes	Yes	Yes	Yes	Yes	Yes
Parental education and mother's height <sup>b</sup>	No	Yes	Yes	Yes	Yes	No	Yes
Household religion and caste <sup>c</sup>	No	Yes	Yes	Yes	Yes	Yes	Yes
Household wealth status <sup>d</sup>	No	No	Yes	No	No	Yes	Yes
Area wealth distribution <sup>e</sup>	No	No	No	Yes	No	Yes	Yes
Area health $environment^{f}$	No	No	No	No	Yes	Yes	Yes
All children (n=15,061)							
Slum	$0.38^{***}$	0.07	$-0.12^{**}$	$-0.15^{*}$	$-0.22^{**}$	$-0.26^{**}$	$-0.22^{**}$
	(0.06)	(0.06)	(0.06)	(0.08)	(0.11)	(0.11)	(0.11)
Urban	$0.43^{***}$	$0.14^{***}$	-0.03	-0.08	-0.08	$-0.13^{*}$	-0.10
	(0.06)	(0.04)	(0.05)	(0.07)	(0.07)	(0.07)	(0.07)
Girl	0.01	0.01	0.01	0.01	0.01	0.01	0.01
	(0.03)	(0.03)	(0.03)	(0.03)	(0.03)	(0.03)	(0.03)
$\mathbb{R}^2$	0.10	0.20	0.21	0.20	0.20	0.18	0.21
$Adj. R^2$	0.10	0.20	0.21	0.20	0.20	0.18	0.21
Wald test against model		(1)	(2)	(2)	(2)	(7)	(2)
F-statistics		50.03	23.69	7.88	3.28	33.55	7.44
Degrees of freedom		(15, 1515)	(4, 1515)	(4, 1515)	(9,1515)	(11, 1515)	(17, 1515)
P-value		0.00	0.00	0.00	0.00	0.00	0.00
Boys (n=7,858)							
Slum	$0.39^{***}$	0.12	-0.09	-0.10	-0.19	$-0.25^{*}$	-0.19
	(0.08)	(0.08)	(0.09)	(0.11)	(0.13)	(0.13)	(0.13)
Urban	$0.41^{***}$	$0.13^{**}$	-0.06	-0.10	-0.11	$-0.17^{*}$	-0.13
	(0.06)	(0.05)	(0.06)	(0.09)	(0.09)	(0.09)	(0.09)
$\mathbb{R}^2$	0.09	0.20	0.21	0.21	0.21	0.18	0.21
$Adj. R^2$	0.09	0.20	0.21	0.20	0.20	0.17	0.21
Wald test against model		(1)	(2)	(2)	(2)	(7)	(2)
F-statistics		37.22	14.56	5.63	2.31	21.16	4.60
Degrees of freedom		(15, 1443)	(4, 1443)	(4, 1443)	(9,1443)	(11, 1443)	(17, 1443)
P-value		0.00	0.00	0.00	0.01	0.00	0.00
Girls (n=7,203)							
Slum	$0.37^{***}$	0.02	-0.14	$-0.19^{*}$	$-0.24^{*}$	$-0.27^{*}$	$-0.24^{*}$
	(0.07)	(0.08)	(0.09)	(0.11)	(0.14)	(0.14)	(0.14)
Urban	$0.45^{***}$	$0.16^{***}$	0.01	-0.05	-0.04	-0.09	-0.06
	(0.07)	(0.06)	(0.07)	(0.09)	(0.09)	(0.09)	(0.09)
$\mathbb{R}^2$	0.11	0.21	0.21	0.21	0.21	0.19	0.22
Adj. $\mathbb{R}^2$	0.11	0.20	0.21	0.20	0.20	0.19	0.21
Wald test against model		(1)	(2)	(2)	(2)	(7)	(2)
F-statistics		21.88	14.47	4.42	2.71	15.38	5.00
Degrees of freedom		(15, 1430)	(4, 1430)	(4, 1430)	(9, 1430)	(11, 1430)	(17, 1430)
P-value		0.00	0.00	0.00	0.00	0.00	0.00

### Table 2: Covariates of Child Health: Height-for-Age Z-Score

Notes. \* sign. at 10%; \*\* sign. at 5%; \*\*\* sign. at 1%. Weighted OLS with robust standard errors clustered at PSU level in parentheses. <sup>a</sup> Age dummies for 4-7, 8-11, 12-17, 18-23, 24-35, 36-47, and 48-59 months old, with 0-3 as the excluded category. <sup>b</sup> Education dummies for mother and father. The dummies are for 1-4 years, 5-7, 8-9, 10-11, and 12 plus years of education. <sup>c</sup> Religion dummy for Muslim, with Hindu the excluded category. Caste dummies for each of scheduled caste, scheduled tribe, and other backward class, with none of the above the excluded category. <sup>d</sup> Wealth dummies for the household being in wealth category 2, 3, 4, and 5, respectively. <sup>e</sup> Area wealth is the percentage of households in wealth categories 2 through 5, calculated excluding the household itself. <sup>f</sup> Area health environment variables include water access captured by the average time to fatch water and whether an improved source of drinking water

Area weath is the percentage of households in weath categories 2 through 5, calculated excluding the household itself. f Area health environment variables include water access, captured by the average time to fetch water and whether an improved source of drinking water is available, access to improved cooking fuel, sharing toilet with ten or more households, access to improved toilet, and the average number of people per room. Each calculated as the average in PSU excluding the household itself.

rabie of conditation of child freatent filoreaner	Table 3:	Covariates	of	Child	Health:	Mortality
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	(1)	(2)	(3)	(4)	(5)	(6)	(7)
State and survey month fixed effects	No	Yes	Yes	Yes	Yes	Yes	Yes
Parental education and mother's height <sup>a</sup>	No	Yes	Yes	Yes	Yes	No	Yes
Household religion and caste <sup>b</sup>	No	Yes	Yes	Yes	Yes	Yes	Yes
Household wealth status <sup>c</sup>	No	No	Yes	No	No	Yes	Yes
Area wealth distribution <sup>d</sup>	No	No	No	Yes	No	Yes	Yes
Area health environment <sup>e</sup>	No	No	No	No	Yes	Yes	Yes
All children (n=16,179)							
Slum	$0.57^{***}$	0.83	0.93	0.83	0.67	0.70	0.67
	(0.09)	(0.15)	(0.17)	(0.17)	(0.18)	(0.19)	(0.18)
Urban	$0.60^{***}$	$0.77^{**}$	0.84	$0.80^{*}$	$0.72^{**}$	$0.75^{**}$	$0.73^{**}$
	(0.06)	(0.08)	(0.09)	(0.11)	(0.10)	(0.10)	(0.10)
Girl	1.12	1.11	1.11	1.11	1.11	1.11	1.11
	(0.08)	(0.08)	(0.08)	(0.08)	(0.08)	(0.08)	(0.08)
Boys (n=8,422)							
Slum	$0.70^{**}$	0.94	1.08	0.95	1.24	1.30	1.25
	(0.13)	(0.19)	(0.23)	(0.23)	(0.34)	(0.35)	(0.34)
Urban	$0.68^{***}$	0.85	0.95	0.88	0.89	0.92	0.90
	(0.08)	(0.11)	(0.13)	(0.16)	(0.16)	(0.16)	(0.16)
Girls (n=7,757)							
Slum	$0.45^{***}$	0.68	0.75	0.69	$0.30^{***}$	$0.32^{***}$	$0.31^{***}$
	(0.11)	(0.18)	(0.20)	(0.21)	(0.13)	(0.13)	(0.13)
Urban	$0.52^{***}$	$0.70^{**}$	$0.74^{*}$	$0.71^{*}$	$0.54^{***}$	$0.56^{***}$	$0.55^{***}$
	(0.07)	(0.10)	(0.11)	(0.14)	(0.12)	(0.12)	(0.12)

Notes. \* sign. at 10%; \*\* sign. at 5%; \*\*\* sign. at 1%. Weighted Cox regressions with robust standard errors clustered at PSU level in parentheses. Coefficients presented are hazards ratios; a coefficient less than 1 indicates that there is a lower risk of death compared to the reference group, whereas a coefficient greater than 1 indicates that there is a higher risk than the reference group. <sup>a</sup> Education dummies for mother and father. The dummies are for 1-4 years, 5-7, 8-9, 10-11, and 12 plus years of education. <sup>b</sup> Religion dummy for Muslim, with Hindu the excluded category. Caste dummies for each of scheduled caste, scheduled tribe, and other backward class, with none of the above the excluded category. <sup>c</sup> Wealth dummies for the household being in wealth category 2, 3, 4, and 5, respectively.

<sup>c</sup> Wealth dummes for the household being in wealth category 2, 3, 4, and 5, respectively. <sup>d</sup> Area wealth is the percentage of households in wealth categories 2 through 5, calculated excluding the household itself. <sup>e</sup> Area health environment variables include water access, captured by the average time to fetch water and whether an improved source of drinking water is available, access to improved cooking fuel, sharing toilet with ten or more households, access to improved toilet, and the average number of people per room. Each calculated as the average in PSU excluding the household itself.

	Perce	ent Stur	India 2011 <sup>b</sup>	
	Pooled	Girls	Boys	(millions)
Rural	57.0	56.9	56.7	69.2
Urban	33.6	32.2	35.0	11.8
Slum	33.4	34.4	33.2	2.7
if urban	26.7	23.6	29.3	2.2
if rural	21.1	21.3	23.2	1.7

Table 4: Predicted Stunting by Area

Notes. Predictions are based on Model (7), presented in Table 2 for heightfor-age Z-score using the sample described above. These predictions should only be taken as suggested values.
<sup>a</sup> All results use weighting provided in NFHS-3
<sup>b</sup> Calculated using predicted percent stunted and 2011 census information on number of children by area. According to the 2011 Census there was 121,285,762 rural children, aged 0-6, 35,109,645 non-slum urban children, and 8,082,743 slum children, for a total child population of 164,478,150. This corresponds to 4.9 percent of children living in slums, 21.4 percent in urban non-slum, and 73.7 percent in rural areas.